

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 EA-06 ISO-00 IOE-00 SSO-00 NSCE-00

USIE-00 INRE-00 SS-15 SP-02 L-02 H-01 NSC-05 PA-01

PRS-01 AGR-05 AID-05 EB-07 RSC-01 COME-00 TRSE-00

SWF-01 CIAE-00 INR-05 NSAE-00 OIC-02 OES-03 OMB-01

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O 021659Z DEC 74

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 8048

INFO AMEMBASSY ROME IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

USMISSION OECD PARIS IMMEDIATE UNN

AMEMBASSY PARIS IMMEDIATE

USMISSION EC BRUSSELS IMMEDIATE

AMEMBASSY TOKYO IMMEDIATE

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E.O. 11652: N/A

TAGS: UN, FAO, WFC

SUBJ: UNGA CONSIDERATION OF WORLD FOOD CONFERENCE

REF: STATE 21029, GENEVA 7206

1. HAVING BORNE CRUCIAL BRUNT OF INTERVENTIONS, CONSULTATIONS AND NEGOTIATIONS WHICH SUCCESSFULLY MOVED WFC REPORT FROM ECOSOC TO GA INTACT, USUN CANNOT UNDERSTAND HOW JAPANESE COULD BE SO BADLY INFORMED IN RE US POSITION AND SUBSTANCE OF ISSUES NOW BEING CONSIDERED IN CORRIDORS. OUR CONCERN IS HEIGHTENED BECAUSE MIN-COUN HAS BEEN IN CONTINUOUS CONTACT WITH SENIOR GJO REPS AT EACH STEP IN THE DELICATE PROCESS OF GETTING BASIC OBJECTIVES THROUGH GA WHILE PRESERVING THE INTEGRITY OF ECE, GROUP B AND U.S. POSITIONS.

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2. AS TO SUBSTANCE, THERE HAS SO FAR BEEN NO REPEAT NO EFFORT AMEND WFC REPORT. AT STAKE FOR MOMENT ARE THREE PROCEDURAL QUESTIONS. ONE AIMED AT CLARIFYING INTENT OF WFC IN RES XIII AND TWO MATTERS OF A MORE FUNDAMENTAL NATURE IN RES XXII.

3. IN RE THE RES XIII, THERE ARE SOME DELEGATIONS THAT FEEL THAT PARA FIVE NEEDS AMENDMENT TO MAKE CLEAR THE GA'S DESIRE THAT THE SYG CONVEENE THE MEETING TO WORK OUT DETAILS OF THE AGRICULTURAL DEVELOPMENT FUND. WE PERCEIVE NO DIFFICULTY WITH THE PROPOSAL.

4. IN RES 23, BOTH THE SYG OF THE UN AND THE DIRECTOR GENERAL OF FAO, HAVE ASKED FOR CLARIFICATION OF THE LANGUAGE "SERVED WITHIN THE FRAMEWORK OF FAO, WITH HEADQUARTERS AT ROME." THEY BOTH AGREE THAT THE SECRETARIAT OF THE COUNCIL MUST BE ACCOUNTABLE TO A SENIOR OFFICER OF THE UN OR OF FAO. WHILE THE PRESENT LANGUAGE OF PARA 4(B) IMPLIES THAT THE COUNCIL'S SECRETARIAT WOULD BE FINALLY ACCOUNTABLE TO THE COUNCIL ITSELF, THE SYG (WALDHEIM) IS CONTENDING THAT THE SECRETARIAT CANNOT BE LEGALLY ACCOUNTABLE TO AN INTERGOVERNMENTAL ENTITY BUT RATHER TO A LINE OFFICER. THE SECRETARIAT FURTHER SUGGESTS THAT IF THE COUNCIL IS TO BE AN ORGAN OF THE GA, ITS SECRETARIAT CANNOT BE UNDER THE CONTROL OF THE DG OF FAO OVER WHOM THE COUNCIL HAS NO JURISDICTION. CONVERSELY, IF THE DG CONTROLS THE SECRETARIAT, THE COUNCIL COULD NOT HAVE FINAL AUTHORITY OVER ITS SECRETARIAT.

5. SOME SECRETARIAT MEMBERS THEREFORE ARE CONTENDING THAT THE COUNCIL SHOULD PROPERLY BE AN ORGAN OF THE FAO GOVERNING COUNCIL. OTHERS CONTEND THAT THE COUNCIL, ACCOUNTABLE TO THE GA, SHOULD HAVE A SECRETARIAT FINALLY ACCOUNTABLE TO WALDHEIM, BUT HEADQUARTERED AT ROME SERVICED AND SUPERVISED BY THE FAO DG. THIS IS THE PRINCIPAL QUESTION WHICH MOST HAVE SORTED OUT DURING THE COMING SESSION.

6. THE ONLY OTHER OUTSTANDING ISSUE HINGES AROUND PARA 11 AND A DETERMINATION OF WHEN ES SHOULD UNDERTAKE THE LIMITED OFFICIAL USE

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ACTIONS REQUESTED THEREIN. WE BELIEVE THIS WILL BE RESOLVED IN DUE COURSE WITHOUT ACRIMONY.

7. WE WILL UNDERTAKE TO KEEP ADDRESSEES' POSTS CURRENT ON DEVELOPMENTS.

8. COMMENT: OVER WEEKEND, BOTH ADG YRIAT AND WFC DEPUTY SYG AZIZ HAVE ARRIVED AT NEW YORK, IN CONSULTATIONS WITH

SYG THIS A.M., THEY HAVE CONVEYED BOERMA'S DESIRE THAT
PARA 4 (B) REMAIN INTACT. NEGOTIATIONS COULD THEN BE
ENTERED INTO BETWEEN WALDHEIM AND BOERMA TO WORK AN APPROPRIATE
MODUS OPERANDI IN KEEPING WITH THE SENSE OF THE WFC.
WE ARE INTENSELY PUSHING A RES OF THE ISSUE ALONG THESE
LINES IN ORDER TO PRECLUDE ANY REOPENING WFC REPORT THIS TIME.
BENNETT

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